



May 25, 2012

To: Executive Board  
Subject: **2012 Legislative Summary**

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### **Recommendation**

Receive and file the May 2012 Legislative Summary. Adopt a support position on AB 1446.

### **Analysis**

A summary of state and federal legislation and its status is attached. Board members should note that a support position on AB 1446 (Feuer) is recommended.

Existing law authorized the Los Angeles County Metropolitan Transportation Authority (Metro) to adopt a ½-cent sales tax in Los Angeles County for 30 years, subject to a two-thirds approval of local voters. The sales tax, presented to the voters as Measure R, was approved in 2008. Metro is required to allocate 20 percent of the proceeds derived from the ½-cent sales tax for bus operations and five percent for rail operations. Revenue is dedicated to construction and operation of rail, highway and bus projects in Metro's Long Range Transportation Plan (LRTP), as well as local initiatives such as street and signal improvements, bicycle and pedestrian projects and more. Existing law also authorizes Metro to incur bonded indebtedness payable from the proceeds of Measure R. This bill would authorize Metro to place on a ballot for Los Angeles County voter approval the permanent extension of the existing county-wide ½-cent sales and use tax. AB 1446 only pertains to Los Angeles County and will not change the project list detailed in existing law and every area of the County will benefit. All Measure R rail, highway, bus and other projects will be accelerated at the same rate, without prioritizing any one category. If passed by the voters, the new law would provide Foothill Transit the benefit of Measure R dollars permanently as well as provide accelerated funding for key San Gabriel Valley transit projects such as the Foothill Gold Line Extension.

On May 14, Governor Brown released his May Revision to the 2012-2013 State Budget and stated that the budget deficit has increased from \$9.2 billion in January to \$15.7 billion, with a structural deficit of \$8.2 billion (\$4.4 billion was anticipated in January). In order to address the shortfall, the Governor proposes \$16.7 billion in solutions, primarily through further cuts to education and health and human services, scoring savings from the elimination of redevelopment agencies, reduced compensation for state employees, and the imposition of temporary taxes, pending voter approval in November.

Overall, the May Revision does not make any significant changes to funding for transportation or public transit from the January budget, with two exceptions:



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1. Using \$705,000 in Public Transportation Account funding (non-State Transit Assistance (STA) program) to enable Caltrans to work with the High-Speed Rail Authority (HSRA) and other local and regional rail operators to improve service on Northern California intercity rail lines consistent with the blended system presented in HSRA's revised 2012 Business Plan; and
2. A reduction of capital outlay support and 330 positions in 2012-2013 due to ramping down work on the federal American Recovery and Reinvestment Act funds.

On the federal front, Members of the House/Senate Conference Committee on the Surface Transportation Authorization (S.1813/H.R. 4348) met for the first time on May 8. The meeting was largely an opportunity for conference committee members to make opening statements. With a deadline of June 30 for resolution of the many issues involved in the bill and a limited number of legislative days, committee members expressed urgency to reach consensus and send a bill to the President. Staff from the respective committees of jurisdiction on both sides of Capitol Hill have begun to schedule meetings and many issues, including the scope of discussions, are still being worked out. In addition to transportation-related provisions, the bill passed by the House includes a provision on approval of the Keystone XL pipeline that the President has opposed.

To recap, in mid-April, the House passed H.R. 4348, a 90-day extension of current law which would move the expiration deadline from June 30, 2012 to September 30, 2012. Earlier in mid-March the Senate had passed S. 1813, a two-year bill known as Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21). The House Transportation & Infrastructure (T & I) Committee also still has on its shelf H.R. 7, The American Energy & Infrastructure Act, a five-year bill it reported early in 2012 but which never saw floor action.

The prevailing opinion is that with so many issues in the bills that are unrelated to traditional transportation programs, it will be too difficult to reach consensus on a long term bill by June 30. If that happens, Congress will once again be forced to pass another extension in order to keep transportation programs from shutting down right in the middle of the construction season. The question is whether the next extension will go to the end of this federal fiscal year (September 30) as envisioned by the House bill, into a lame duck session after the November elections, or into the next Congress in January 2013. The current plan for conference committee deliberations is for congressional staff to reconcile as many of the smaller issues as possible, leaving the more controversial items for the committee members to address as we head to the June 30 expiration of the current authorization.



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### Financial Impact

AB 1446 could potentially lead to increased Measure R funding for Foothill Transit.

Sincerely,

David Reyno  
Director of Government Relations

Doran J. Barnes  
Executive Director

## 2012 Legislation Summary

Current as of 5/15/2012

**(Amendments and Bills with updated status or requesting action are indicated in **bold**)**

Bill No.	Author	Analysis	Potential Impacts	Location	Outside Agency Positions	Recommended Position
AB 147	Dickinson	Existing law under the Subdivision Map Act authorizes cities and counties to charge developer fees to defray the costs of infrastructure improvements to support development projects. Development impact fees levied under the Subdivision Map Act are charged as a condition of approval of a final map or building permit. Current law limits the use of these fees for the mitigation of traffic impacts to bridges and major thoroughfares. AB 147 would authorize a local agency to also use this fee for transit, bicycle, and pedestrian facilities.	This bill could mean more local money provided to Foothill Transit for facility construction.	Signed by the Governor & Chaptered by the Secretary of State - 9/6/2011	CTA - Support	Support Position Adopted 3/25/2011
AB 345	Atkins	Would require the Department of Transportation (Caltrans) to ensure that any committee or formal group of the California Traffic Control Devices Committee (CTCDC) includes representation from all users of the road, including public transit, thereby improving the implementation of complete streets policies.	This bill will make certain that the interests of state public transit agencies including Foothill Transit are represented on the CTCDC.	Senate inactive File	CTA - Support	Support Position Adopted 5/27/2011
AB 485	Ma	Would provide an optional financing mechanism to allow transit agencies greater incentives and opportunities to explore transit-oriented development (TOD) options with local governments. Furthermore, if a city or county wishes to pursue a TOD project with a local transit agency within an existing "transit village development district," they may pursue an agreement setting forth the conditions by which bonds could be issued to develop and make improvements to a specific transit station.	This bill would provide Foothill Transit greater opportunities to work with our member cities and the County to pursue transit oriented development partnerships.	Senate inactive File	CTA - Support	Support Position Adopted 4/27/2011
AB 650	Blumentfield	This bill would establish the Blue Ribbon Task Force on Public Transportation for the 21st Century and would require the task force to be comprised of 12 specified members appointed by the Senate Committee on Rules and the Speaker of the Assembly by March 31, 2012. The bill would require the task force to prepare a written report that contains specified findings and recommendations relating to the current state of California's transit system, the estimated cost of creating the needed system over various terms, and potential sources of funding to sustain the transit system's needs, and to submit the report by March 31, 2013, to the Governor and other key legislative bodies.	We understand that members of the environmental community will have a role on the Task Force which brings an important voice for transit into the mix who has not been actively involved previously.	Vetoed by the Governor - 9/26/2011	CTA – Support LA Metro - Support	Support Position Adopted 3/25/2011
AB 1097	Skinner	Would require the Secretary of the Business, Transportation and Housing Agency to authorize a state or local agency receiving federal funds for transit purposes to provide a bidding preference to a bidder if the bidder meets or exceeds Buy America requirements applicable to federally funded transit projects.	Existing federal guidelines preclude state transit agencies that receive federal funds from crediting American-made products and manufacturing at a greater than 60% level unless a state Buy American provision exists in statute that is more stringent than Federal Transit Administration (FTA) standards. The State of California currently has no such preference law. By authorizing transit agencies to assign more credit to bidders that use a higher percentage of domestic content	Signed by the Governor & Chaptered by the Secretary of State - 10/2/2011	CTA – Support	Support Position Adopted 8/26/2011

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AB 1446	Feuer	Existing law authorized the Los Angeles County Metropolitan Transportation Authority (Metro) to adopt a ½-cent sales tax in Los Angeles County for 30 years, subject to a two-thirds approval of local voters. The sales tax, presented to the voters as Measure R, was approved in 2008. Metro is required to allocate 20% of the proceeds derived from the ½-cent sales tax for bus operations and 5% for rail operations. Revenue is dedicated to construction and operation of rail, highway and bus projects in Metro's Long Range Transportation Plan (LRTP), as well as local initiatives such as street and signal improvements, bicycle and pedestrian projects, and more. Existing law also authorizes Metro to incur bonded indebtedness payable from the proceeds of Measure R. This bill would authorize Metro to place on a ballot for Los Angeles County voter approval the permanent extension of the existing county-wide ½ cent sales and use tax. AB 1446 only pertains to Los Angeles County and will not change the project list detailed in existing law, and every area of the County will benefit. All Measure R rail, highway, bus and other projects will be accelerated at the same rate, without prioritizing any one category.	If passed by the voters, the new law would provide Foothill Transit the benefit of Measure R dollars permanently as well as provide key San Gabriel Valley transit projects such as the Foothill Gold Line Extension accelerated funding.	Assembly Committee on Appropriations	CTA – Support, Metro – Support, California Chamber of Commerce – Support	Support
AB 1585	Perez	Existing law dissolved redevelopment agencies (RDAs) and community development agencies as of February 1, 2012. This bill would amend the law so that an agreement that provided loans or other startup funds for the agency that was entered into within 2 years of the formation of the agency is valid and binds the successor agency. The bill would expand this exception to include an agreement involving a loan specific to a project area and other specified obligations.	This bill will allow Foothill Transit to move forward with negotiations on a much needed park and ride project in West Covina that had been suspended since the RDA law was passed.	Senate Committee on Governance & Finance	Senate Committee on Appropriations	Support Position Adopted 4/27/2012
AB 1706	Eng	Under existing state law, the maximum gross weight of a public transit bus on any one axle is prohibited from exceeding 24,500 pounds. However, that restriction was created in 1976, and is only 500 pounds heavier than the restriction generally placed on any other type of vehicle operating on the city streets, county roads and state highways. This bill would exempt public transit buses from this weight limitation until January 1, 2016 and until that date, prohibit a public transit system from procuring a new transit bus whose gross weight exceeds the gross weight of the heaviest transit bus in the system's existing bus inventory, for that transit bus' fleet class as of December 31, 2012. The bill would require the Secretary of the Business, Transportation and Housing Agency to convene a task force for the purpose of preparing a report concerning the maximum axle weight limitations in federal and	The majority of Foothill Transit's fleet, along with those of most, if not all, transit agencies throughout the state exceeds this over quarter century old statute due to mandated clean air, safety, disability laws and advances in bus technology. This bill will protect us from being subject to citations and costly permits until a reasonable solution can be determined.	Assembly Committee on Appropriations	CTA - Support	Support Position Adopted 4/27/2012

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		state statutes applicable to transit buses. The bill would specify the information, analyses, and recommendations to be included in the report and would require the report to be submitted by January 1, 2015, to the appropriate Senate and Assembly Committees of the Legislature that oversee transportation issues.				
AB 2405	Blumenthal	This bill would exempt a vehicle that meets California's enhanced AT PZEV (Advanced Technology Partial Zero Emission Vehicle) standard from toll charges imposed on single-occupant vehicles in lanes designated for tolls unless prohibited by federal law.	The proliferation of hybrid vehicles, or any additional exceptions for that matter, into carpool lanes defeats the purpose of providing considerable traffic flow and adds to the congestion that buses would encounter in such lanes. Foothill Transit has encountered added congestion that has impacted our on time performance on these high occupancy vehicle lanes due to the addition of these low emission vehicles. In addition, several jurisdictions are considering congestion pricing and exempting AT PZEVs may reduce revenue estimates for using high-occupancy toll lanes. The new Express Lanes Demonstration Project on the 10 Freeway beginning in 2013 is an example.	Senate Committee on Transportation & Housing	CTA - Oppose	Oppose Position Adopted 4/27/2012
ACA 23	Perea	Would provide that the imposition, extension, or increase of a special tax by a local government for the purpose of providing funding for local transportation projects requires the approval of 55% of its voters voting on the proposition.	Existing law under the California Constitution requires the approval of a 2/3rds majority of voters on any special taxes proposed. Reducing this threshold will improve the chances for badly needed local transportation projects to move forward.	Assembly Committee on Rules	CTA - Support	Support Position 3/23/2012
SB 582	Emmerson	Existing law requires transportation planning agencies to undertake various transportation planning activities, including preparation of a regional transportation plan and also requires transportation planning agencies that are designated under federal law as metropolitan planning organizations (MPO's) to include a sustainable communities strategy as part of the regional transportation plan for their region. SB 582, beginning on January 1, 2013, would authorize a metropolitan planning organization, in partnership with the local air quality management district, to adopt a commute benefit ordinance that requires covered employers operating within the common jurisdiction of the organization and district with 20 or more covered employees to offer those employees certain commute benefits.	Additional commuter benefits could mean more potential riders on Foothill Transit's system.	Verdict by the Governor – 8/1/2011	CTA – Support	Support Position Adopted 3/25/2011

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Bill No.	Author	Analysis	Potential Impacts	Location	Outside Agency Positions	Recommended Position
SB 1257	Hernandez	Foothill Transit's sponsored bill that exempts from any utility users tax (UUT) imposed by any local agency the consumption of electricity by a local agency or public transit operator for transportation purposes and is dedicated to serve the local agency or public transit operator.	Will save Foothill Transit the annual cost in local taxes as well as other transit agencies potential UUT tax savings.	Assembly Committee on Rules		Support Position Adopted 3/23/2012
H.R. 1380	Sullivan	The New Alternative Transportation to Give Americans Solutions Act of 2011 is designed to promote a switch over from petroleum-based fuels to natural gas for transportation. The bill would provide a variety of tax breaks to transit agencies, trucking companies, vehicle owners and vehicle manufacturers to transition from gasoline and diesel to natural gas and provide approximately \$5 billion in subsidies over a five year period. Transit agency tax breaks would include amending the Internal Revenue Code to allow an excise tax credit through 2016 for alternative fuels and fuel mixtures involving compressed or liquefied natural gas.	The extension of the alternative fuels excise tax credit until 2016 would provide Foothill Transit with an ongoing operating funding source for the next five years.	House Committee on Energy and Commerce	Clean Energy	Support